



# External and social costs of electricity generation

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## Integrated Assessment (IA):

Aim of the ExternE methodology:

= helps to take into account all relevant externalities  
in a consistent way when making decisions

- *Investment decisions (e.g. power plants, railway lines)*
- *Technology assessment (subsidies, research support)*
- *Consumer decisions (e.g. by adjusting prices)*
- *Cost-benefit analyses, esp. for environmental and health regulation*

## Steps of an integrated assessment:

- Defining the question:  
here: **which technologies for the generation of electricity should be built, promoted, supported now and in future?**
- Specification of possible solutions
- Exclusion (or improvement) of alternatives that violate fundamental standards
- Assessment of and /or compensation for local damage within an environmental impact assessment
- **Cost-effectiveness or cost-benefit analysis taking into account all monetized externalities**
- Qualitative description of non-monetizable impacts

## Basic principles

- 1) Assessment or weighting of effects should as far as possible be carried out using quantitative figures and functions
  - > *ensures transparency and reproducibility*
  
- 2) Assessment of effects/damage (e.g. health risk), not of pressures (e.g. emissions of pollutants)
  - > relation between pressure and effect is in general non-linear and
  - > effects depend on time and site of activity
  - > -> *Bottom-up approach needed for the complex pathways: the 'impact pathway approach'*



## Main Features of the Impact Pathway Approach

Assessment of impacts is needed at all spatial levels: local, regional, hemispheric, global. The relative importance of larger scale impacts is increasing.

Life cycle impacts (construction and dismantling, provision of fuels, waste treatment and disposal) should be taken into account (especially important for electricity production from renewable and nuclear energy).

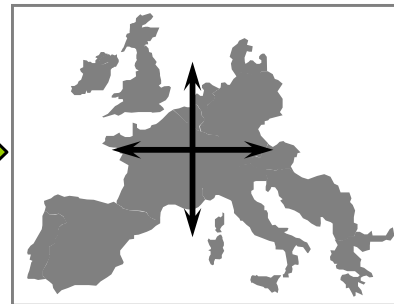


## Impact Pathway Approach – Part 1

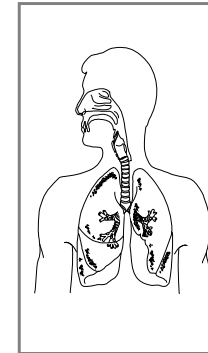
### Pollutant/Noise Emission



Transport and  
Chemical  
Transformation;  
Noise Propagation



### Differences of Physical Impacts

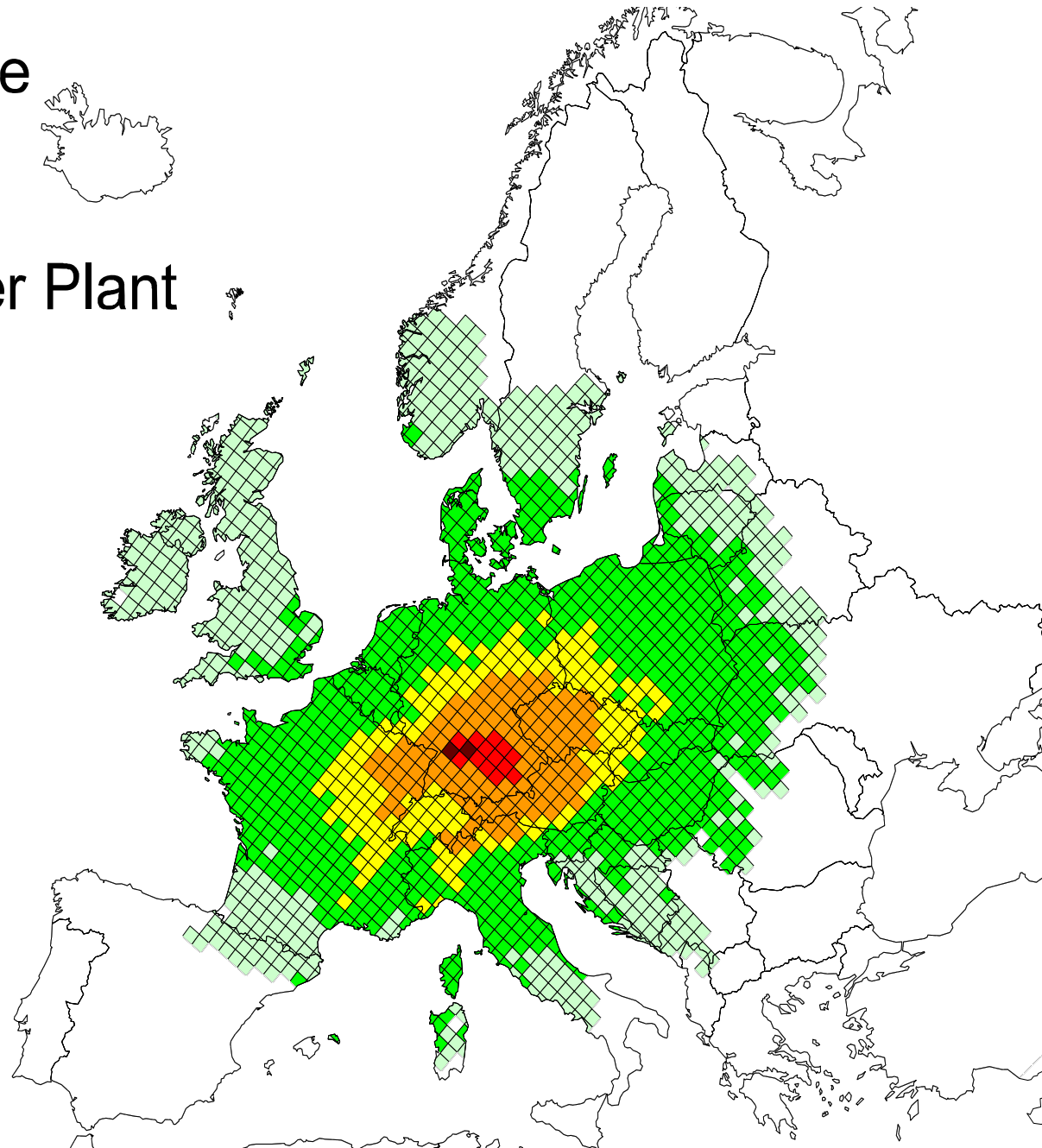
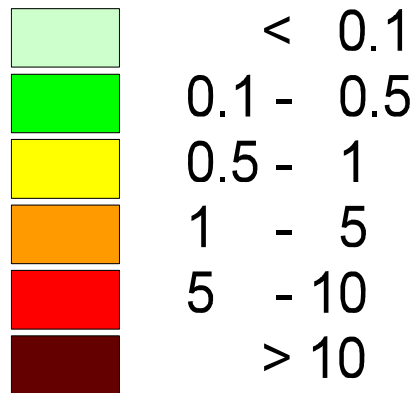


Calculation is  
made twice: with  
and without  
project!



Additional Sulfate  
 Concentration  
 caused by  
 Coal Fired Power Plant  
 in Lauffen  
 (SW Germany)

[ng/m<sup>3</sup>]



## Quantification of Impacts and Costs

### Exposure Response Function:

Additional Years of Life Lost

$$= 3.9 \cdot 10^{-5} \cdot \Delta Sulfate \cdot Population$$

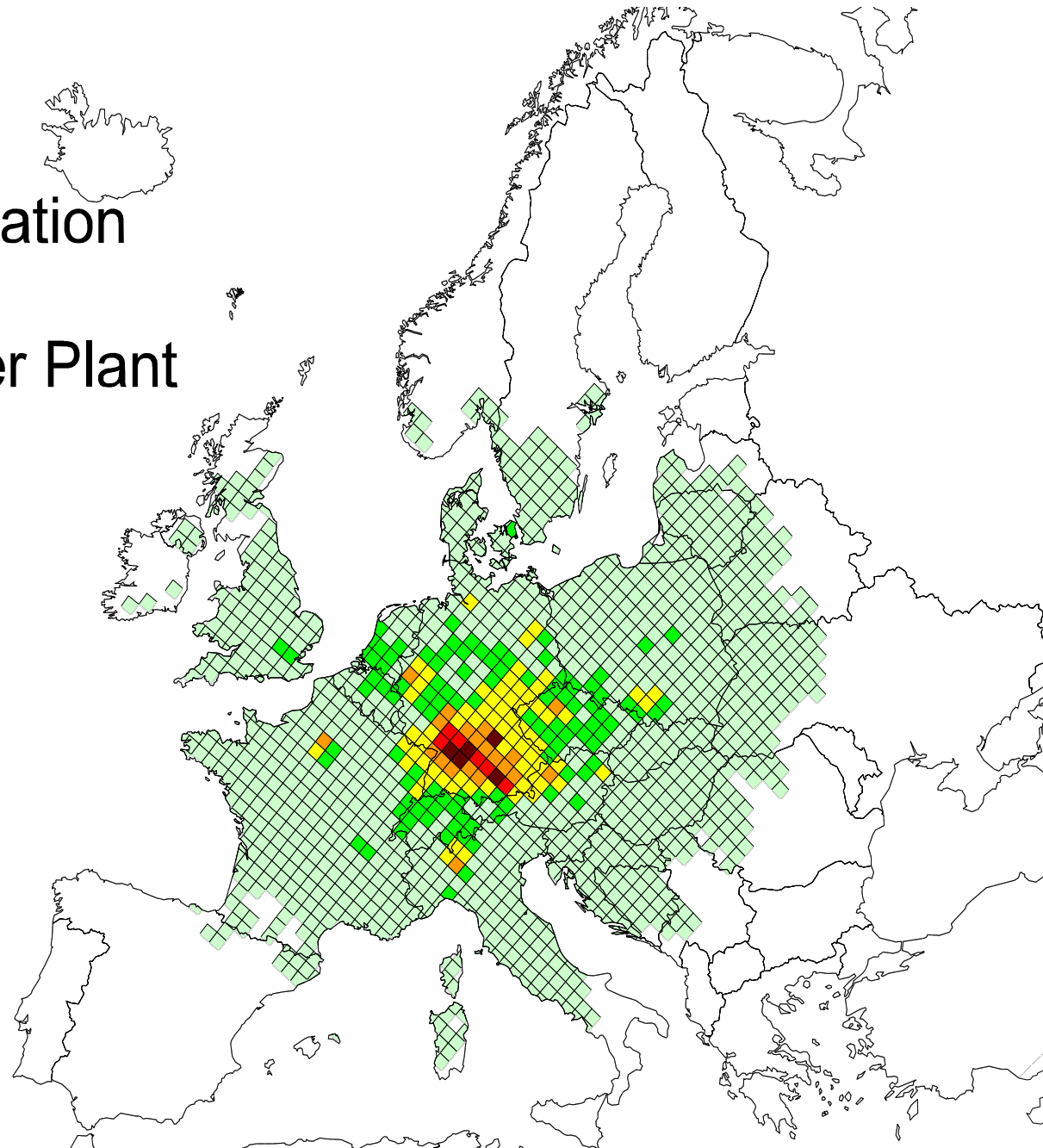
**Quantified number of additional Years of Life Lost  
due to one year operation : 103**





Life Time Lost  
 caused by  
 Sulfate concentration  
 due to  
 Coal Fired Power Plant  
 in Lauffen  
 (SW Germany)

[Years per Year]





## Impacts included (I)

| Impact Cat.            | Pollutant / Burden                                   | Effects   |
|------------------------|--|---|
| Human Health mortality | PM <sub>10</sub>                                     | Reduction in life expectancy due to short and long time exposure  |
|                        | SO <sub>2</sub> , O <sub>3</sub>                     | Reduction in life expectancy due to short time exposure   |
|                        | Benzene, BaP, 1,3-butad., Diesel part., radioact.,HM | Reduction in life expectancy due to long time exposure  |
|                        | Noise  | Reduction in life expectancy due to long time exposure  |
|                        | Accident risk  | Fatality risk from traffic and workplace accidents  |
| Human Health morbidity | PM <sub>10</sub> , O <sub>3</sub> , SO <sub>2</sub>  | Respiratory hospital admissions   |
|                        | PM <sub>10</sub> , O <sub>3</sub>                    | Restricted activity days  |
|                        | PM <sub>10</sub> , CO                                | Congestive heart failure  |
|                        | Benzene, BaP, 1,3-butad., Diesel part.,radioact.     | Cancer risk (non-fatal)   |
|                        | PM <sub>10</sub>                                     | Cerebrovascular hospital admissions, cases of chronic bronchitis, cases of chronic cough in children, cough in asthmatics, lower respiratory symptoms |
|                        | O <sub>3</sub>                                       | Asthma attacks, symptom days  |
|                        | Noise  | Myocardial infarction, angina pectoris, hypertension, sleep disturbance   |
|                        | Mercury  | Loss of IQ of children  |
|                        | Accident risk  | Risk of injuries from traffic and workplace accidents   |



## Impacts included (II)

| <b>Impact Category</b>   | <b>Pollutant / Burden</b>  | <b>Effects</b>  |
|--------------------------|--|---|
| <b>Building Material</b> | <b>SO<sub>2</sub>, Acid deposition</b><br><b>Combustion particles</b>                  | <b>Ageing of galvanised steel, limestone, mortar, sandstone, paint, rendering, and zinc for utilitarian buildings</b><br><b>Soiling of buildings</b>  |
| <b>Crops</b>             | <b>SO<sub>2</sub></b><br><b>O<sub>3</sub></b><br><b>Acid deposition</b><br><b>N, S</b> | <b>Yield change for wheat, barley, rye, oats, potato, sugar beet</b><br><b>Yield change for wheat, barley, rye, oats, potato, rice, tobacco, sunflower seed</b><br><b>Increased need for liming</b><br><b>Fertilising effects</b> |
| <b>Global Warming</b>    | <b>CO<sub>2</sub>, CH<sub>4</sub>, N<sub>2</sub>O</b>                                  | <b>World-wide effects on mortality, morbidity, coastal impacts, agriculture, energy demand, and economic impacts due to temperature change and sea level rise</b>   |
| <b>Amenity losses</b>    | <b>Noise</b>   | <b>Amenity losses due to noise exposure</b>   |
| <b>Ecosystems</b>        | <b>SO<sub>2</sub>, NO<sub>x</sub>, NH<sub>3</sub></b>                                  | <b>Eutrophication, Acidification</b>  |
| <b>Land Use Change</b>   |  | <b>'PDF' of species</b>   |



## Basic Approach of ExterneE for the assessment (weighting) of impacts

Assessment of impacts is based on the  
(measured) preferences of the affected well-  
informed population

This implies:

- Available information should be explained before measuring preferences

## Basic Approach

Preferences are expressed in (i. e. effects are transformed into) monetary units (e.g. €<sub>2005</sub>)

*-> allows transfer of values, units are conceivable, direct use of results in CBA and for internalising via taxes possible*

*-> however: 'utility points' would give the same results*

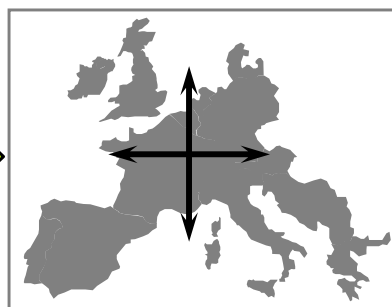


## Impact Pathway Approach

### Pollutant/Noise Emission

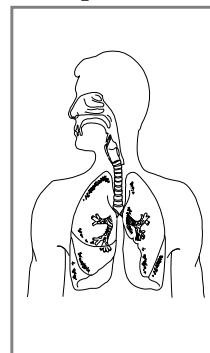


Transport and  
Chemical  
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Noise Propagation



Calculation is  
made twice: with  
and without  
project!

### Differences of Physical Impacts



### Monetary Valuation



## Valuation methods for non-market goods

**Revealed Preference (RP)**  
behaviour (shown in the past)

**Stated Preference (SP)**  
surveys

### Indirect valuation

assesses costs or efforts that can be linked to the non-market good

- Hedonic Price Method
- Averting Behavior Method
- Travel Cost Method
- Contingent Behavior Method
- Past behaviour of public decision makers

### Direct valuation

- Contingent Valuation Method (CVM)
- Attribute Based Choice Modeling (ABCM)
- Participatory approaches
- Surveys for preferences of public decision makers

## Benefit Transfer oder Value Transfer

Adjustment and use of monetary values, that have been measured in a study or context

Use of a specific value (unit value transfer): does not take into account different incomes, culture a.s.o.

Income is usually taken into account with:

$$B_{\text{new}} = B_{\text{Original}} * (Y_{\text{new}} / Y_{\text{Original}})^{\beta}$$

B= monetary value (benefit); Y = income per capita,  $\beta$  = elasticity (between 0,7 and 1)

Income in different countries is usually transferred using PPP (purchase power parity)





## Monetary Valuation: recommended values for the EU

| <b>Health end-points</b>                 | <b>Euro</b><br>per case / per YOLL |
|--|------------------------------------|
| Increased mortality risk (infants)       | 3,000,000                          |
| New cases of chronic bronchitis          | 200,000                            |
| Increased mortality risk - YOLLacute     | 60,000                             |
| Life expectancy reduction - YOLLchronic  | 40,000                             |
| Respiratory hospital admissions          | 2,000                              |
| Cardiac hospital admissions              | 2,000                              |
| Work loss days (WLD)                     | 295                                |
| netto Restricted activity days (netRADs) | 130                                |
| Minor restricted activity days (MRAD)    | 38                                 |
| Lower respiratory symptoms               | 38                                 |
| LRS excluding cough                      | 38                                 |
| Cough days                               | 38                                 |
| Medication use / bronchodilator use      | 1                                  |

## Discounting

- Time preference describes the **preference for present consumption over future consumption**
- strength of preference is measured by **the rate of time preference**

The rate of time preference can be fractionised into the components  $\rho_i$  and  $\theta_i \cdot g_i$ :

$$r_i = \rho_i + \theta_i \cdot g_i$$

with

$\rho_i$      **the pure rate of time preference** (extent of preference for the present)

$g_i$      **the growth rate of per capita consumption** from the present to the future period

$\theta_i$      **the elasticity of marginal utility with respect to consumption**

Assumptions.  $\rho = 0\%$ ,  $1.5\%$ ,  $3\%$  ;  $g = 1.5\%$   $\rightarrow r = 1.5\%$ ,  $3\%$ ,  $4.5\%$ ,

WTP for avoidance of health risks is assumed to increase with income

Stochastic analysis leads to Weitzman discounting = declining discount rate



# Marginal Costs of Carbon

| [Euro 2005 per tonne CO <sub>2</sub> ] | 2005 | 2010 | 2015 | 2025 | 2035 | 2045 | 2050 |
|--|------|------|------|------|------|------|------|
| 1) MDC_NoEW                            | 7    | 9    | 11   | 14   | 15   | 17   | 22   |
| 2) PP_MAC_Kyoto plus                   |      | 23.5 | 27   | 32   | 37   | 66   | 77   |
| 3) PP_MAC_2°                           |      | 23.5 | 31   | 51   | 87   | 146  | 190  |

**MDC NoEW = marginal damage costs, calculated with FUND, 1% pure rate of time preference, no equity weighting**

**PP MAC Kyoto plus: precautionary principle, marginal avoidance costs:  
– Kyoto 2010, - 20% 2020, increase 3%/a**

**PP MAC 2° : precautionary principle, marginal avoidance costs: warming should not exceed 2°**

## **Assessment of Damocles Risks**

**Risk = frequency \* damage = expectation value of damage**

**Problem: If the frequency/probability of occurrence of a risk is very low, however the potential damage is very high (in the order of the total benefit of a technology/activity), then the risk is for some not the appropriate measure for an assessment.**

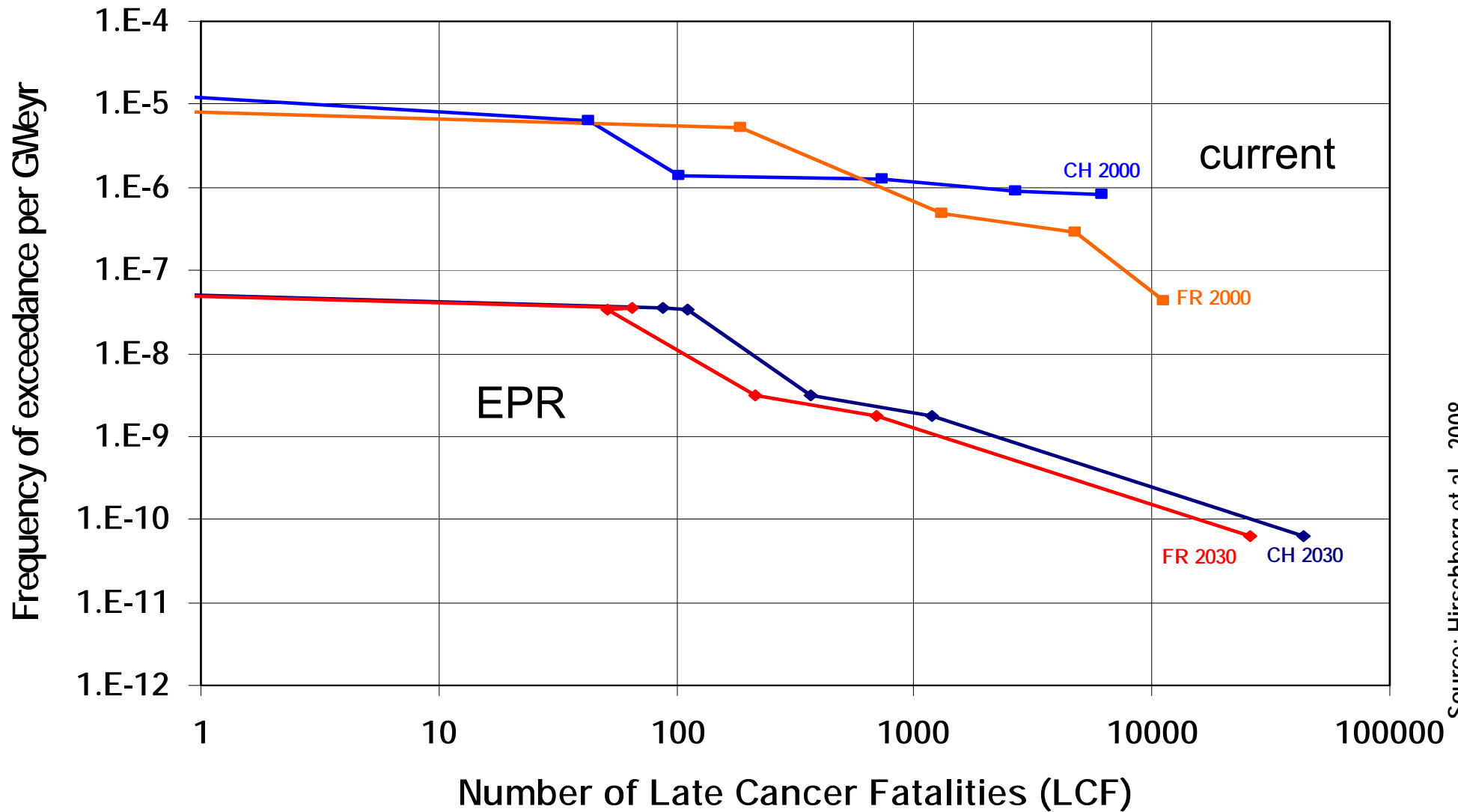
**On individual basis: risk aversion**

**Individual prefers risk with lower damage to a similar risk with higher damage.**

**Currently there is no methodology to include risk aversion, so the expectation value is used.**



**F-N Curves: Latent Cancer Fatalities (LCF) for current nuclear power plants and EPR (European Pressurized Reactor)**



Source: Hirschberg et al., 2008

# Applications of the ExterneE Methodology I

**European Union:**

**Energy: justification for promoting and subsidizing renewable energy; recommended cap on subsidies for renewables**

**Transport: cost-benefit analysis mandatory for all major infrastructure projects; planned to levy tolls according to infrastructure and external costs**

**Environmental Protection: Cost-benefit analysis for all recently implemented directives for Air Pollution Control:**

**e.g. Non-Hazardous Waste Incineration Directive, Large Combustion Plant Directive, National Emissions Ceilings Directive, Daughter Directives to Air Quality Directive: ozone, CO and benzene**

**UN: cost-benefit analysis for the UN/ECE multi-pollutant multi-effect protocol**



# Applications of the ExterneE Methodology II

**EU member states:**

**Numerous national applications: UK, Netherlands, Finland, Belgium, France, Ireland, Greece, Spain ..., e.g. in Germany: external costs of biomass; subsidies for renewable energies; extension Frankfurt airport;**

**In other parts of the world – together with local partners: Russia, China, Brazil, Ukraine, Japan**



**Table 2:** Technical characterization

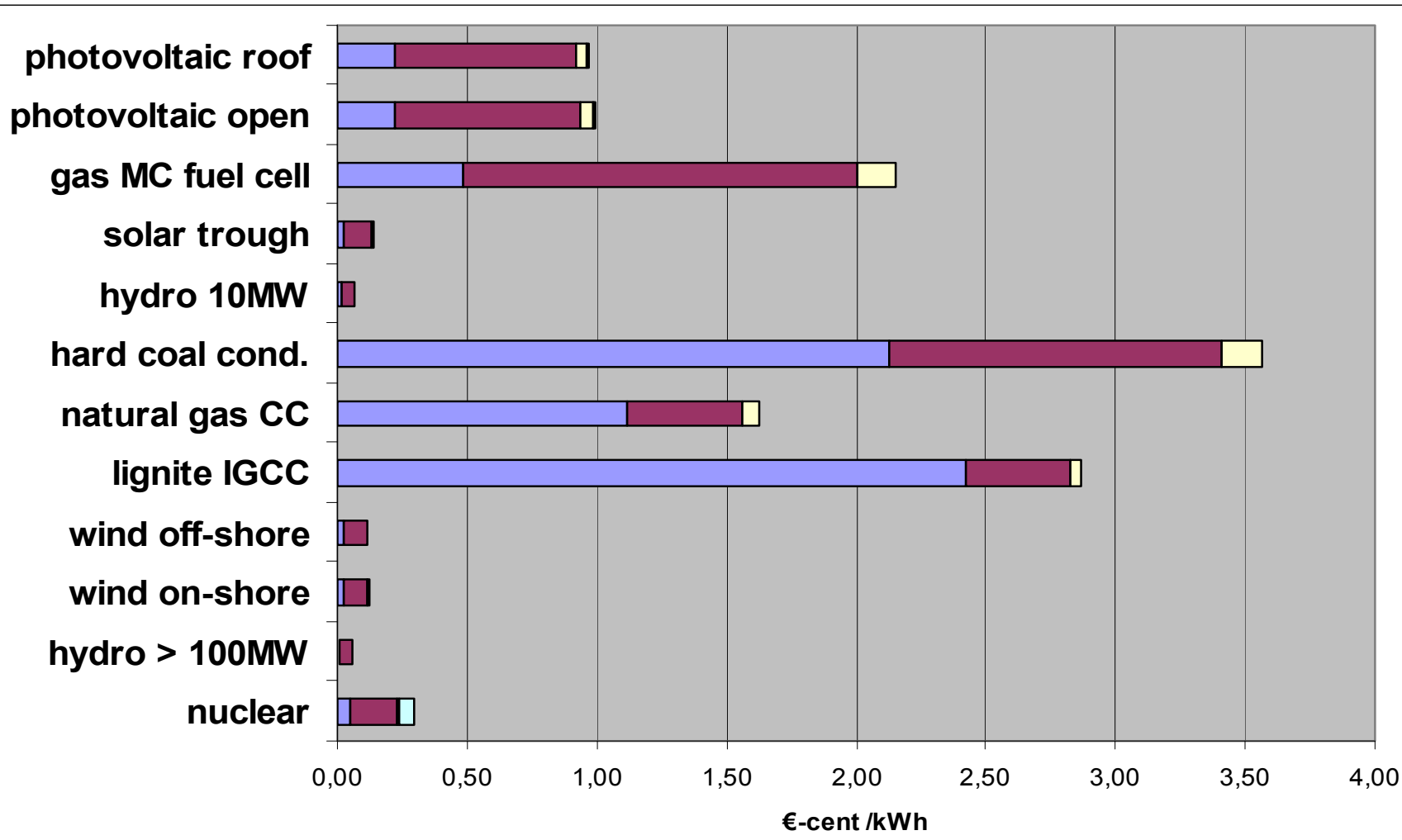
## Considered technologies

| <b>Energy carrier</b> | <b>Technology</b>   | <b>net, el. power, net</b><br>[MW] | <b>net, el. efficiency</b><br>[%] | <b>Investment costs</b><br>[€/kW <sub>el</sub> ] | <b>Technical lifetime</b><br>[a] |
|-----------------------|---------------------|------------------------------------|-----------------------------------|--|----------------------------------|
| <b>Nuclear</b>        | <b>PWR</b>          | <b>1300</b>                        | <b>33</b>                         | <b>1850</b>                                      | <b>40</b>                        |
| <b>Hard coal</b>      | <b>Condensing</b>   | <b>600</b>                         | <b>46</b>                         | <b>1000</b>                                      | <b>35</b>                        |
|                       | <b>IGCC</b>         | <b>450</b>                         | <b>45</b>                         | <b>1350</b>                                      | <b>35</b>                        |
| <b>Lignite</b>        | <b>Condensing</b>   | <b>965</b>                         | <b>44.5</b>                       | <b>1300</b>                                      | <b>35</b>                        |
|                       | <b>IGCC</b>         | <b>450</b>                         | <b>44</b>                         | <b>1200</b>                                      | <b>35</b>                        |
| <b>Natural gas</b>    | <b>CCGT</b>         | <b>800</b>                         | <b>57.5</b>                       | <b>500</b>                                       | <b>35</b>                        |
|                       | <b>Run of river</b> | <b>1</b>                           | <b>85</b>                         | <b>5500</b>                                      | <b>70</b>                        |
|                       | <b>Run of river</b> | <b>50</b>                          | <b>85</b>                         | <b>3500</b>                                      | <b>70</b>                        |
|                       | <b>Dam</b>          | <b>1000</b>                        | <b>83</b>                         | <b>3500</b>                                      | <b>120</b>                       |
| <b>Wind</b>           | <b>On-shore</b>     | <b>2</b>                           | <b>100</b>                        | <b>1000</b>                                      | <b>20</b>                        |
|                       | <b>Off-shore</b>    | <b>2</b>                           | <b>100</b>                        | <b>1650</b>                                      | <b>20</b>                        |
| <b>Photovoltaic</b>   | <b>Roof</b>         | <b>0.00312</b>                     | <b>15</b>                         | <b>5200</b>                                      | <b>25</b>                        |
|                       | <b>Open space</b>   | <b>0.00312</b>                     | <b>15</b>                         | <b>4275</b>                                      | <b>25</b>                        |





# External Costs, current technologies



Nuclear  
 without  
 Damocles  
 risk  
 assessment,  
 terrorism,  
 wind without  
 visual  
 intrusion





# Private Costs per kWh generated: averaged lifetime levelised generating costs

$$ALLGC = \frac{\sum_{t=0}^T \frac{[I_t + M_t + F_t]}{(1+r)^t}}{\sum_{t=0}^T \frac{[E_t]}{(1+d)^t}}$$

- $I_t$  = Investment expenditures in year t
- $M_t$  = Operation and Maintenance expenditure in year t
- $F_t$  = Fuel expenditures in year t
- $E_t$  = Electricity generation in year t
- $r$  = Discount rate
- ALLGC = Average Lifetime Levelised Generating Costs ( $\bar{p}$ )



# Back-up Costs

$$C_{BU} = \frac{A_k}{h_F} - \frac{A_k \cdot P}{h_w} = A_k \cdot \left( \frac{1}{h_F} - \frac{P}{h_w} \right)$$

$C_{BU}$  = Cost Back-Up

$h_F$  = Full loading hours, back-up

$h_w$  = Full loading hours of the renewable power station

$P$  = Power credit of the renewable energy plant (power at peak load times) per kW installed

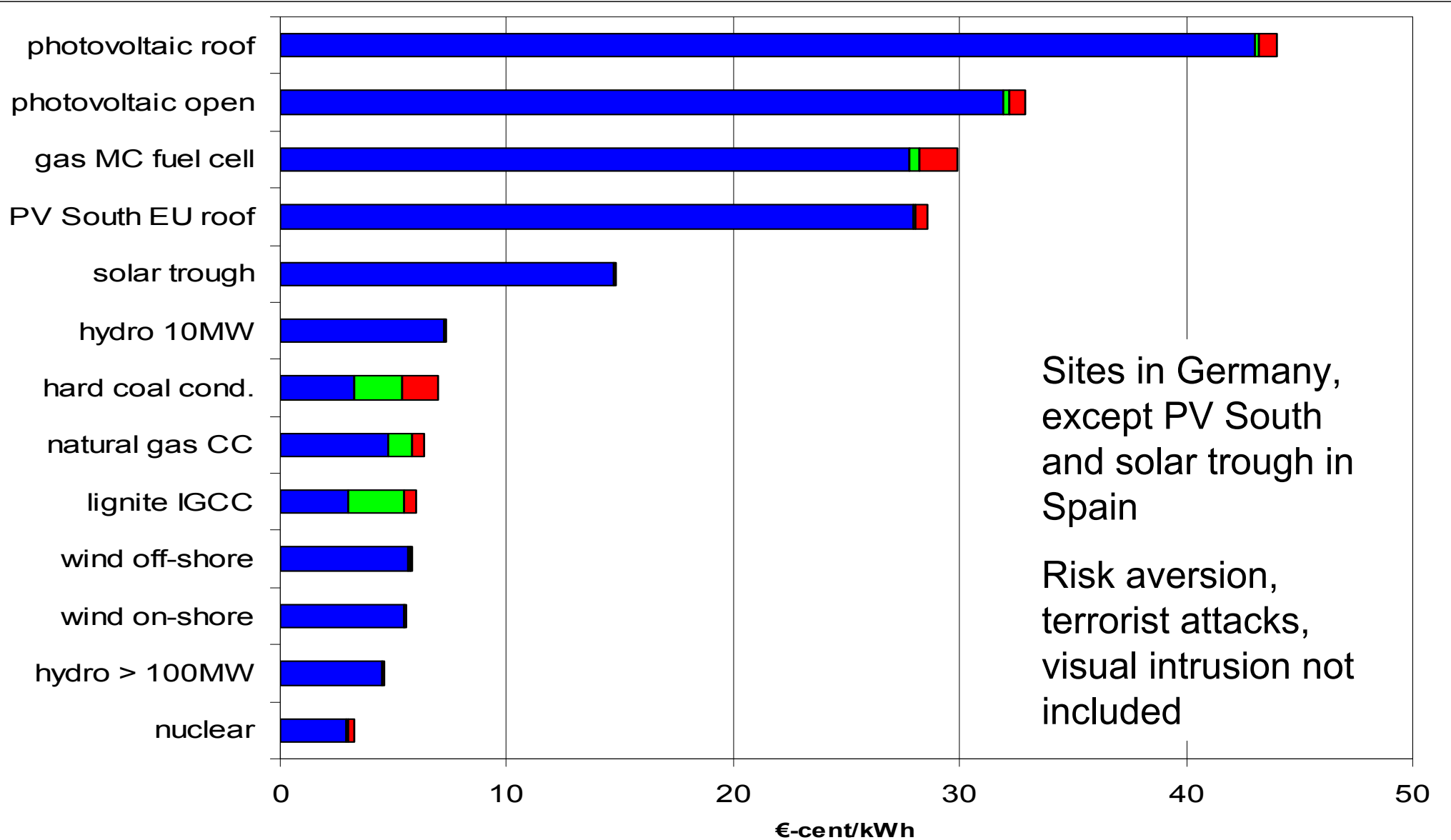
$A_k$  = Annuity per kW, incl. the annual fix costs per kW of the back-up technology

**Back-up costs:**

**Wind energy and PV ca 0,9 €-cent/kWh**



# Social Costs per kWh, technologies 2008



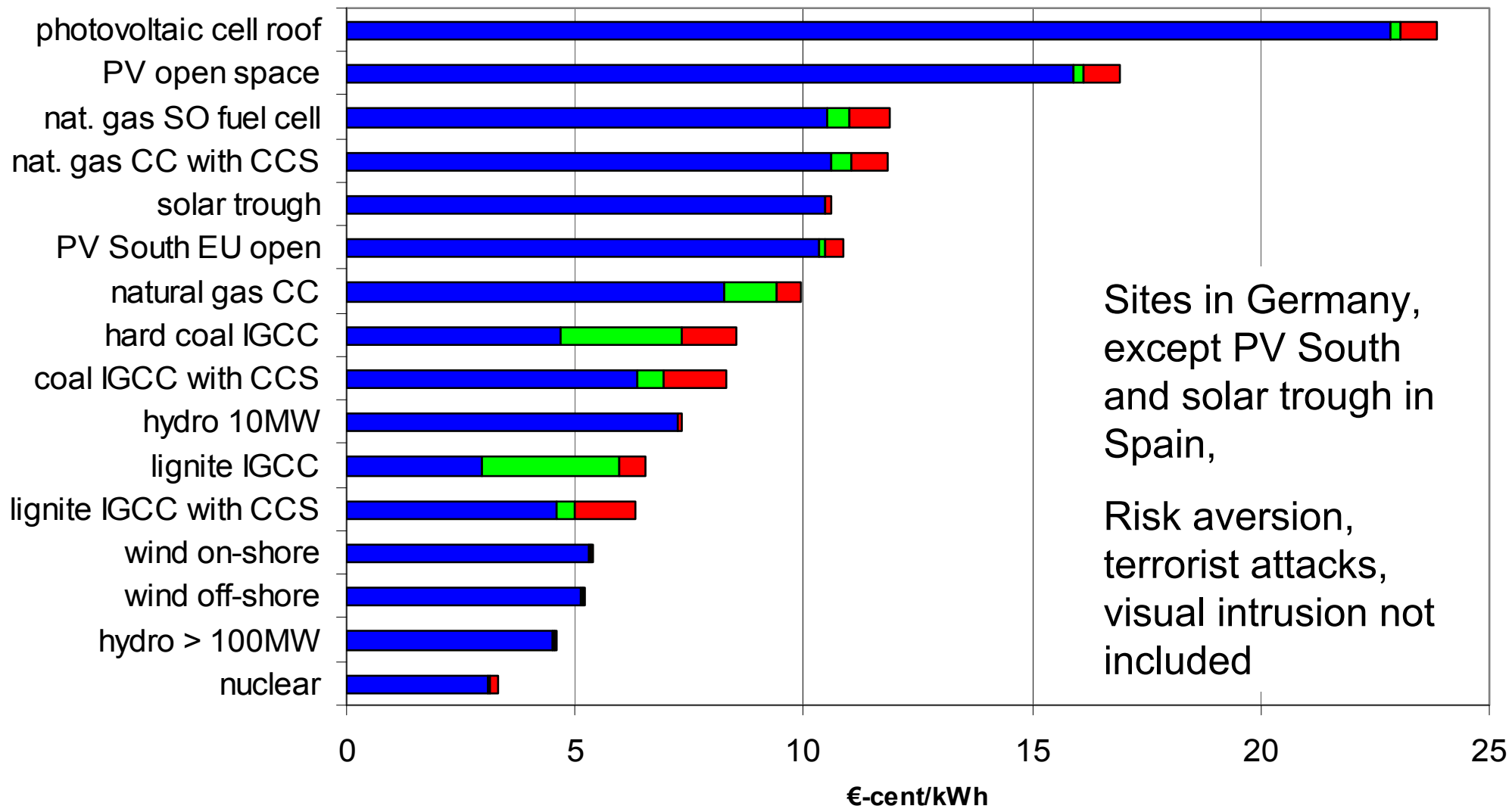
Sites in Germany, except PV South and solar trough in Spain

Risk aversion, terrorist attacks, visual intrusion not included

■ private generation costs ■ external costs of greenhouse gas emissions ■ external costs of other effects, e.g. health risks



## Social Costs per kWh, Technologies 2030, 34,5 €/t CO<sub>2</sub>



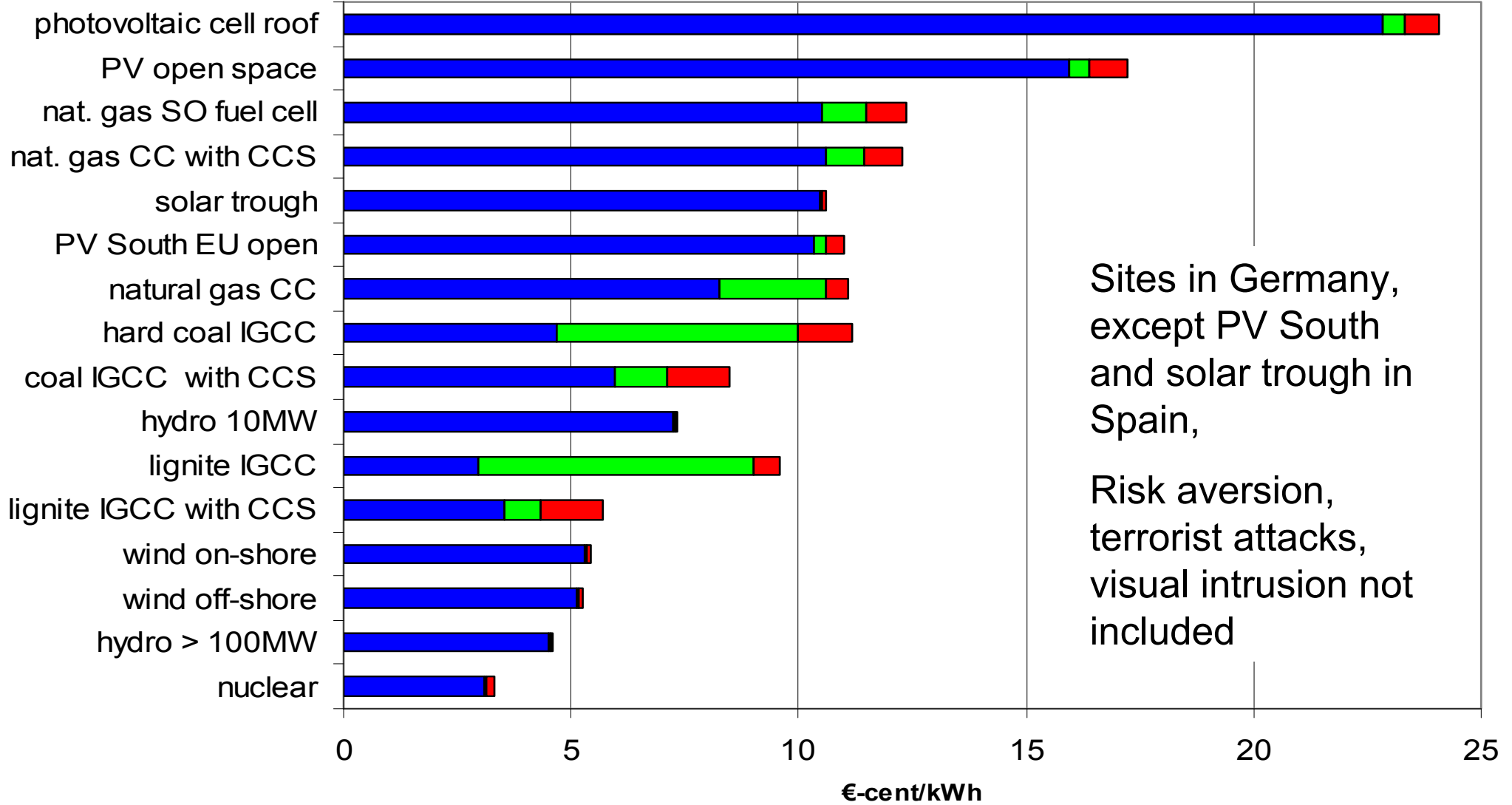
Sites in Germany,  
except PV South  
and solar trough in  
Spain,

Risk aversion,  
terrorist attacks,  
visual intrusion not  
included





## Social Costs per kWh, Technologies 2030, 96 €/t CO<sub>2</sub>



Sites in Germany,  
 except PV South  
 and solar trough in  
 Spain,  
  
 Risk aversion,  
 terrorist attacks,  
 visual intrusion not  
 included





## Conclusions

- **Nuclear, wind and water are the electricity generating options with the least social costs. However, wind and water have a limited potential; for nuclear in some countries problems with the acceptance occur and the limited potential has to be extended by using breeders.**
- **Lignite will continue to play a major role regionally, followed by coal – with or without CCS, depending on the level of ambition for reducing global warming, provided that CCS can be installed with the estimated costs. The costs of coal systems can be reduced by using CHP (combined heat and power production) and additional biomass (that can not be used for food production).**
- **Furthermore, especially if CCS becomes too expensive or has limitations in capacity, solar thermal systems e.g. in the Mediterranean countries become a feasible option.**



**More information on the ExternE webpage:**

**[www.ExternE.info](http://www.ExternE.info)**